A.A. El Mahalli

ABSTRACT Appropriate use of drugs is an essential element in achieving quality of health and medical care for patients and the community as a whole. This study aimed to measure the drug prescribing performance of primary health care centres in Eastern province, Saudi Arabia, using the WHO/International Network of Rational Use of Drugs core drug prescribing indicators. In a retrospective cohort study 10 health centres were selected using systematic random sampling. A total of 1000 prescribing encounters were investigated from January to December 2010. Mean values were: number of drugs per encounter 2.4 (optimal ≤ 3), drugs prescribed by generic name 61.2% (optimal 100%), encounters with antibiotic prescribed 32.2% (optimal ≤ 30%), encounters with injection prescribed 2% (optimal ≤ 10%) and drugs prescribed from the national essential drugs list or facility formulary 99.2% (optimal 100%). An overall index of rational drug prescribing was calculated and applied to rank the health centres for benchmarking.

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Introduction

Appropriate use of drugs is an essential element in achieving quality of health and medical care for patients and the community as a whole [1]. The World Health Organization (WHO) defined rational use of drugs as patients receiving medications appropriate to their clinical needs, in doses that meet their own individual requirements, for an adequate period of time and at the lowest cost to them and their community [2–5]. Irrational use of medicines includes the use of too many medicines (polypharmacy); use of antibiotics for non-bacterial infections; inadequate dosages of antibiotics; use of injections when oral medication is more appropriate; prescribing medicines that contravene clinical guidelines; and patient self-medication [1]. The irrational use of medicines is a serious problem worldwide [6–8]. It can result in adverse drug reactions, increased morbidity and mortality rates, wasted resources and higher out-of-pocket costs to patients. Inappropriate and over-use of antibiotics is a risk for development of antibiotic resistant strains of bacteria [7] and bloodborne infections such as hepatitis and HIV/AIDS can be transmitted by non-sterile injections.

WHO and the International Network of Rational Use of Drugs (INRUD) have developed a set of drug prescribing indicators to be used as measures of prescribing performance in primary care [1]. To the authors’ knowledge, at the time of this study, few studies had been performed in primary care in Saudi Arabia measuring prescribing patterns [9,10]. Measured values could be used as benchmarking among health care facilities and as a baseline for ongoing monitoring of the quality of drug prescribing. In an accompanying paper we reported on patient care and facility-specific drug use indicators in 10 primary health care centres (PHCCs) in Eastern province of Saudi Arabia [11]. The objectives of the current study were to use the WHO/INRUD prescribing indicators to assess rational drug prescribing in the same PHCCs. These would be used to identify whether a facility was exceeding or under-performing these defined norms of practice and to obtain baseline information for continuous monitoring.

Methods

Study design and setting

This was a retrospective, cohort study carried out in 10 PHCCs from the Eastern province, selected based on systematic random sampling to represent the 13 districts of the province.

Sample

The sample was the medical records of patients attending the PHCCs and the prescription forms written for the period January to December 2010. A sample of 100 prescribing encounters was selected from each PHCC. Encounters were spread at regular intervals throughout the year using systematic random sampling to minimize bias due to seasonal variations or interruptions of drug supply cycle. Therefore a total of 1000 prescribing encounters were analysed.

Data collection

Formal approval from the Ministry of Health in Saudi Arabia was taken before conducting the research. Confidentiality of the data collected from medical records was maintained throughout.

A standard prescribing indicators form was used to collect the required variables [1]. Data collectors at all PHCCs followed the WHO guidelines and methods to ensure reliability of data collection. A pilot study was conducted in which 50 prescriptions from 2 different centres were reviewed to ensure the availability of the required data, to estimate the time required to collect the variables and to edit the data collection tool as needed. The following WHO/INRUD prescribing indicators were used in this study and were calculated using standard methods [1]:

- Average number of drugs prescribed per encounter (whether the patient actually received the drugs or not). Optimal level: ≤ 3.
- Percentage of drugs prescribed by generic name. Optimal level: 100%.
- Percentage of patient encounters with an antibiotic prescribed. Optimal level: ≤ 30%.
- Percentage of patient encounters with an injection prescribed. Optimal level: ≤ 10%.
- Percentage of drugs prescribed from the national EDL or the facility’s formulary. Optimal level: 100%.

Data analysis

To assess rational drug prescribing performance, we used an index system based on the mathematical model developed by Zhang and Zhi for comprehensive appraisal of medical care. The index system has been validated for use in medical and health research [12]. Indices were calculated for each prescribing indicator by dividing the optimal values by the actual values obtained. All the indicators had the same optimal index of 1: the closer to 1, the more rational a drug use indicator. Then a total index of rational drug prescribing (IRDP) was calculated for each health centre by adding the indices, using the method of Dong et al. [13]. This enabled them to be ranked in order to identify the PHCC with the highest score to be used for benchmarking.

Data entry and analysis were conducted using SPSS, version 19. Descriptive statistics were used in the form of mean, median, and standard deviation (SD). Differences between PHCCs were tested using analysis of variance (ANOVA). The statistical significance was determined by a P-value < 0.05.
Results

The average number of drugs per encounter ranged from 2.0–2.9 across the different PHCCs, with a mean of 2.4 (SD 1.2) for the 10 PHCCs (Table 1). The percentage of drugs prescribed by generic name varied widely across the PHCCs, from 6.0%–99.9% (Table 1), with a mean of 61.2% (SD 45.6%). The percentage of encounters with an antibiotic prescribed ranged from 23.0%–41.0%, with a mean of 32.2% (SD 46.7%), while the rate of injection prescribing covered a smaller range (0%–5.0%) and the mean was only 2.0% (SD 14.0%) (Table 1).

The percentage of drugs prescribed from the EDL or formulary ranged from 96.8%–100%, with a mean of 99.2% (SD 7.6%) (Table 1). The difference between the PHCCs was statistically significant for the average number of drugs/encounter, percentage of drugs prescribed by generic name and percentage of drugs prescribed from the EDL or formulary (Table 1).

Among the PHCCs, centre number 10 was ranked the highest for IRDP, meeting the index level in all cases (Table 2).

Discussion

Irrational use of drugs occurs in all countries and causes harm to people and the environment [2,14]. The results of the present study revealed that the average number of drugs prescribed per encounter was 2.4 and that there were statistically significant differences among the 10 PHCCs (averages ranging from 2.0–2.9). Although this value was within the acceptable limit proposed in this study (≤ 3 drugs prescribed per patient encounter), none of the PHCCs were above the cut-off value for the average number of drugs prescribed per patient (≥ 3 drugs prescribed per patient encounter).

Table 1: WHO/INRUD prescribing indicators in the 10 selected primary health care centres of Eastern province, Saudi Arabia, 2010

<table>
<thead>
<tr>
<th>Health centre</th>
<th>Average no. drugs/encounter</th>
<th>% drugs by generic name</th>
<th>% encounters with antibiotic</th>
<th>% encounters with injection</th>
<th>% drugs from EDL/formulary</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Mean (SD)</td>
<td>Median</td>
<td>Mean (SD)</td>
<td>Median</td>
<td>Mean (SD)</td>
</tr>
<tr>
<td>All</td>
<td>2.4 (1.2)</td>
<td>2</td>
<td>61.2 (45.6)</td>
<td>100</td>
<td>32.2 (46.7)</td>
</tr>
<tr>
<td>1</td>
<td>2.3 (1.6)</td>
<td>2</td>
<td>58.8 (42.7)</td>
<td>66.7</td>
<td>37.0 (48.5)</td>
</tr>
<tr>
<td>2</td>
<td>2.1 (0.7)</td>
<td>2</td>
<td>18.3 (37)</td>
<td>0</td>
<td>30.0 (46.1)</td>
</tr>
<tr>
<td>3</td>
<td>2.9 (1.0)</td>
<td>3</td>
<td>35.9 (42.0)</td>
<td>0</td>
<td>30.0 (46.1)</td>
</tr>
<tr>
<td>4</td>
<td>2.9 (1.3)</td>
<td>2</td>
<td>87.5 (24.8)</td>
<td>100</td>
<td>34.0 (46.7)</td>
</tr>
<tr>
<td>5</td>
<td>2.5 (1.7)</td>
<td>2</td>
<td>99.5 (5.0)</td>
<td>100</td>
<td>34.0 (47.6)</td>
</tr>
<tr>
<td>6</td>
<td>2.4 (1.2)</td>
<td>2</td>
<td>91.1 (178)</td>
<td>100</td>
<td>24.0 (42.9)</td>
</tr>
<tr>
<td>7</td>
<td>2.4 (1.0)</td>
<td>2</td>
<td>6.0 (16.4)</td>
<td>100</td>
<td>41.0 (49.4)</td>
</tr>
<tr>
<td>8</td>
<td>2.2 (1.4)</td>
<td>2</td>
<td>37.3 (48.4)</td>
<td>0</td>
<td>33.0 (47.3)</td>
</tr>
<tr>
<td>9</td>
<td>2.0 (0.9)</td>
<td>2</td>
<td>77.8 (38.0)</td>
<td>100</td>
<td>36.0 (48.2)</td>
</tr>
<tr>
<td>10</td>
<td>2.5 (1.2)</td>
<td>2.5</td>
<td>99.9 (1.4)</td>
<td>100</td>
<td>23.0 (42.3)</td>
</tr>
</tbody>
</table>

(ANOVA) P < 0.001 P < 0.001 P = 0.163 P = 0.261 P < 0.001

WHO/INRUD = World Health Organization/International Network of Rational Use of Drugs; EDL = essential drugs list; SD = standard deviation.

ANOVA = analysis of variance.
drugs per encounter, ranging from 1.3–2.2 [15–18]. In a study conducted in Gaza Strip, the mean number of drugs per prescription was 1.92 [19]. However, in a study carried out in 50 PHCCs across 5 governorates of Kuwait, the mean number of drugs prescribed per prescription was 2.9 [20] and in 4 PHCCs of Bahrain, the average number of drugs per encounter was 2.6 [21]. Rational prescribing is advocated to avoid wastage of medicines and to avoid possible adverse effects to patients. Moreover, prescribing unnecessary medications to patients has cost implications for national health systems.

WHO highly recommends prescribing medications by generic name as a safety precaution for patients because it identifies the drug clearly, enables better information exchange and allows better communication between health care providers more difficult. In other developing countries the rate of generic prescribing was above 59% [13–16]. However, in PHCC in Gaza Strip, it was only 5.5% [19] and in Bahrain, the rate of generic prescribing was 14.3% [21].

The percentage of encounters with an antibiotic prescribed was 32.2%, slightly higher than the optimal value proposed (≤ 30%). However, it is difficult to judge whether antibiotics were inappropriately prescribed as this was not part of the study design. In other developing countries, the rate of antibiotic prescribing ranged from 29%–43% [15–18] and in 50 PHCCs across 5 governorates of Kuwait, 39.1% of prescriptions involved an antibiotic [20]. A study conducted in Egypt comparing the effect of adopting the Integrated Management of Childhood Illness programme on children under 5 years reported that the average percentage of antibiotics prescribed was 45.3% [23]. The overuse and misuse of antibiotics is threatening the health of populations worldwide [24–27]. Irrational prescribing of antibiotics can lead to adverse reactions and hospital admission for individuals [24] and on a population level there is a risk of emergence of antibiotic-resistant strains of bacteria [27].

Injections were prescribed in 2.0% of encounters on average, which was well within the acceptable limit proposed (≤ 10%). The rate of prescribing injections was considerably lower than in Kuwait (9.1%) [20] and Bahrain (8.3%) [21]. Use of injections when oral formulations are more appropriate is an irrational use of medicines because the cost of injections is always higher than that of oral therapy. Moreover, it increases the risk of bloodborne diseases such as hepatitis and HIV/AIDS being transmitted through the use of non-sterile injections [2].

The mean percentage of drugs prescribed from the national EDL or facility formulary was 99.2%, and the difference between PHCCs was significant. This is similar to studies in Bahrain (99.8%) [21] and Gaza Strip (97.9%) [19]. Generally in other developing countries values higher than 80% have been reported [15–18]. It is expected that 100% of drugs will be prescribed from the EDL or formulary. Prescribing drugs from the EDL issued by WHO provides a framework for rational prescribing; drugs on the list are well-established drugs, already tested in practice, with established clinical use and lower cost than newer drugs [28].

<table>
<thead>
<tr>
<th>Health centre</th>
<th>Polypharmacy</th>
<th>Generic name prescribing</th>
<th>Antibiotic prescribing</th>
<th>Safe injection prescribing</th>
<th>EDL prescribing</th>
<th>IRDPb</th>
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<tbody>
<tr>
<td>1</td>
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<td>0.59</td>
<td>0.81</td>
<td>1</td>
<td>0.97</td>
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<td>2</td>
<td>1</td>
<td>0.18</td>
<td>1</td>
<td>1</td>
<td>0.97</td>
<td>4.15</td>
</tr>
<tr>
<td>3</td>
<td>1</td>
<td>0.36</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>4.36</td>
</tr>
<tr>
<td>4</td>
<td>1</td>
<td>0.88</td>
<td>0.88</td>
<td>1</td>
<td>1</td>
<td>4.76</td>
</tr>
<tr>
<td>5</td>
<td>1</td>
<td>1</td>
<td>0.88</td>
<td>1</td>
<td>1</td>
<td>4.88</td>
</tr>
<tr>
<td>6</td>
<td>1</td>
<td>0.91</td>
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<td>1</td>
<td>1</td>
<td>4.91</td>
</tr>
<tr>
<td>7</td>
<td>1</td>
<td>0.06</td>
<td>0.73</td>
<td>1</td>
<td>0.98</td>
<td>3.77</td>
</tr>
<tr>
<td>8</td>
<td>1</td>
<td>0.37</td>
<td>0.90</td>
<td>1</td>
<td>1</td>
<td>4.27</td>
</tr>
<tr>
<td>9</td>
<td>1</td>
<td>0.78</td>
<td>0.83</td>
<td>1</td>
<td>1</td>
<td>4.61</td>
</tr>
<tr>
<td>10</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>5.00</td>
</tr>
</tbody>
</table>

*Optimal index = 1; Maximum IRDP = 5.
EDL = essential drugs list.

Table 2 Index of rational drug prescribing (IRDP) in the 10 selected primary health care centres of Eastern province, Saudi Arabia, 2010
PHC number 10 had the highest IRDP and ranked 1st among the sampled PHCCs. This centre should be considered as benchmark for the remaining centres in Eastern province.

The study was limited in that it was not designed to reveal the reasons leading to irrational prescribing of drugs. Future studies are required to investigate these factors. Nevertheless the study had a number of strengths. It was the first study to be conducted in the Eastern province of Saudi Arabia measuring drug prescribing performance at PHCCs. Also data were collected from 10 PHCCs representing the 13 districts of Eastern province and the sample size, 1000 prescriptions, was large. Use of WHO/INRUD core drug prescribing indicators adds strength to the study. Finally, developing the IRDP to measure the degree of rational/irrational drug use would be beneficial for future studies.

Conclusion and Recommendations

This study measured the drug prescribing performance of PHCCs in Eastern province of Saudi Arabia using the WHO/INRUD core drug prescribing indicators. The results showed that the average number of drugs prescribed per encounter and the percentage of encounters with injections prescribed were within the optimal values proposed in this study. However, the percentage of drugs prescribed by generic name was far from the optimal value. Also, the percentage of encounters with antibiotics prescribed was slightly higher than the optimal and the percentage of drugs prescribed from the EDL or formulary was less than optimal. We recommend that physicians working at PHCCs need continuous education about rational prescribing of antibiotics and motivation to prescribe drugs by generic name and from the EDL/formulary list. Future studies are needed to investigate the reasons behind the irrational use of drugs. Consideration should be given to using the highest ranked health centre as a benchmark for other PHCCs in the region.

Acknowledgements

This project could not have been realized without the support of the data collectors.

References

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**Good practices in delivery of primary health care in urban settings**

Rapid urbanization and its economic, social, environmental and health impacts affect all countries and regions of the world, particularly developing countries. This report was prepared by the WHO Regional Office for the Eastern Mediterranean, in collaboration with the WHO Centre for Health Development, Kobe, Japan. The report documents good practices in urban health care delivery from the Islamic Republic of Iran, Jordan and Oman which can be used by health system policy-makers, city planners, mayors, governors, midlevel managers, nongovernmental organizations and members of academia as evidence for advocacy and raising political commitment to improve health care delivery in urban settings.

This publication is available online at: http://applicationemro.who.int/dsa/EMPUB_2012_865.pdf